Showing more impact

Advertising Standards Authority Committees of Advertising Practice Annual Report 2017





Introduction



The Advertising Standards Authority (ASA) is the UK's independent regulator of advertising across all media.



The Committees of Advertising Practice (CAP) write the UK Advertising Codes and authoritative guidance on the rules.

Together, we work to make ads responsible. We do this by taking action against misleading, harmful or offensive advertising and ensuring compliance across all sectors. We believe responsible ads are good for people, society and advertisers. Our ambition is to make every UK ad a responsible ad.



You can read more about us online:

www.asa.org.uk www.cap.org.uk

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Find out more online

Get the latest rulings and practical compliance advice direct to your inbox

Sign up at asa.org.uk/newsletter

Our online report contains the following additional information:

Independent Reviewer's report

The Independent Reviewer of ASA Council rulings, Sir Hayden Phillips, can hear from a party to a complaint to consider whether a Council ruling was fair and reasonable. If he thinks there was a substantial flaw in the decision he can recommend changes. Sir Hayden reports on cases he independently reviewed in 2017.



Advertising Advisory Committee report

The Advertising Advisory Committee (AAC) advises the Broadcast Committee of Advertising Practice (BCAP) on the consumer and citizen issues arising from key aspects of the TV and radio broadcast rules. Stephen Locke, AAC Chair, reports on the Committee's activity for 2017.



Download a copy at: asa.org.uk/annualreport17

Industry Advisory Panel report

The Industry Advisory Panel provides industry insight and guidance to CAP and the ASA on non-broadcast and broadcast matters. Tim Duffy, the IAP Chair, shares some of the areas on which the panel advised CAP and the ASA on during 2017.



Promotional Marketing and Direct Response Panel report

The Promotional Marketing and Direct Response Panel advises CAP and the ASA on promotional and direct marketing matters. Chair, Catherine Shuttleworth, highlights some advice they provided during 2017.



Financial report

Find out more about how we are funded and our expenditure.



A word from David Currie **ASA Chairman**

It has been a great honour and privilege to take up the Chairmanship of the ASA.

During my period leading Ofcom, I oversaw the delegation of broadcast advertising regulation to BCAP, so I've watched the ASA system from afar for many years. Over that time I've seen it evolve and change, most recently extending its online remit to regulate ads on companies' own websites and social media - an area that grew to become a considerable part of our work.

We are coming to the end of the five-year strategy the organisation launched in 2014, which aimed to have more impact and to be more proactive. That has resulted in a rebalancing from reactive complaints-handling work towards more proactive action in sectors and on issues where evidence shows we need to act to protect consumers.

This has meant considerably more time invested in regulatory projects, policy development, compliance work and advice and training. Our aim has been to make

sure ads are responsible without consumers necessarily having to complain to initiate action. Consumers win because action is timely; advertising as a whole wins because the reputation of the industry is protected better.

As this report shows, during 2017 we acted in diverse sectors including broadband, gambling, travel, estate agents, higher education and others. This work has resulted in a record number of ads amended or withdrawn: 7,099, up a further 47% on last year's record number.

A characteristic I value highly in regulators is their ability to speak to people across all areas of the UK. I have been very happy to see the heightened activity and dialogue that ASA and CAP colleagues have had in Scotland, Wales and Northern Ireland.

My first speeches as Chairman were in Wales and Scotland respectively. We have made sure our research covers all nations of the UK so we can take account of differences in attitudes to and experiences of advertising.

We will be continuing this work in 2018 with activity in the North of England and Northern Ireland.

Behind all of our work is our dedicated, hard-working and very talented team of staff, who are committed to protecting the interests of the public. I would also like to express my thanks to ASA Council members, who bring their experiences from a wide variety of backgrounds to our regulation. As a Council, we also owe a debt of gratitude to former Chairman Chris Smith. His deft leadership facilitated the growth of the ASA's remit over the last decade, ensuring consumers are protected across an even broader range of media.

As a self-regulatory system, the ASA relies on the support of advertisers to be successful. The industry has invested in the system because there is a shared recognition that responsible ads are good for people, business and society as a whole. With their support, we look forward to continued success.



The ASA in 2017



relating to 19,398 ads



we resolved 27,138 complaints **98%** were from the public

of which concerned potentially misleading ads

Resulting in

ads being amended or withdrawn

47% more than in 2016



In addition, we resolved 20,952

own-initiative compliance cases

CAP in 2017

1,598 times our eLearning platform was

accessed





5,168 advertiser queries were answered by our free Copy Advice service

5,549 people attended a training workshop or industry

presentation



40,816

times our Insight newsletters were read

329,078

visits to advice and guidance on our website



Contributing to:

pieces of advice and training to businesses 39% more than in 2016





Top 10 interventions



A word from James Best **CAP Chairman**

Society seldom stands still. New technologies create new opportunities and behaviour. Ethical standards and expectations develop. And advertising reflects that – or sometimes leads it. Regulation has to keep up with those changes and our self-regulatory system has the flexibility, authority and support to do so.

This has been particularly evident in CAP's work over the past year. Our major projects have tackled developments in the wider world of communications and media, and in social attitudes and concerns.

Examples of the latter include our stricter new rules on the sexualisation of young people and our present initiative on harmful gender stereotypes. The first of those acknowledged our society's enhanced awareness of the potential dangers involved, the second that images and portrayals that would have been acceptable only recently are no longer so, as people have become more aware of the potential harm that gender stereotypes can create. Both involved CAP and BCAP acting with the ASA to promote responsible advertising without the need for a statutory prompt.

The new non-broadcast restrictions on advertising for foods high in fat, sugar or salt in media of particular appeal to children, which came into effect mid-year, similarly recognised advertisers' responsibility, in this case to support wider efforts to tackle childhood obesity, even though evidence of advertising's contribution to such problems is sketchy. Self-regulation in action.

Our response to new advertising techniques enabled by online technologies included new guidance of particular relevance to social media on interest-based targeting. This guidance recognises the fact that children may not accurately record their ages on their social media profiles, potentially inviting inadvertently inappropriate ads for sensitive products like gambling or alcohol.

By advising advertisers to use existing targeting tools that take into account the interests of individuals as well as their stated age group, we can help preclude such mistakes.

Such work continues across several fronts. Our industry members and our expert executives work together to deliver robust rules, up-to-date advice, practical training and effective compliance; my sincere thanks go to all of them.



James Best CAP Chairman

A word from Guy Parker

With complaints cases resolved up 14% on 2016, which itself was up 7% on the year before, 2017 was a particularly busy year. One of our biggest challenges was to continue to deliver on our promise to undertake more proactive project work in the face of that increase in our more reactive work.

We met that challenge, staying on top of the work, publishing nearly 500 rulings, securing the amendment or withdrawal of 7,099 ads (a new record), delivering 389,289 pieces of advice and training (another new record) and, last but not least, making welcome progress on a number of regulatory projects, many of them reviewed in this report.

Something had to give, of course, and that something was a dip in complainant

satisfaction and some missed turnaround targets, both areas we're reviewing to make sure the targets we're setting ourselves are stretching but achievable.

But 2017 wasn't just about Complaints casework and proactive regulatory projects. As David touched on in his piece and Shabnum explains opposite, we made really good progress extending our engagement around the nations and regions of the UK.

And I want to finish by highlighting another important ambition of ours: to increase people's awareness and understanding of the ASA system. With £17.8m of Advertising Value Equivalent of media coverage of our regulation (second only to 2016's £18.6m) and a new ASA ad campaign, we delivered: prompted awareness of 60% (57% in 2016) and spontaneous awareness of 26% (25% in 2016).

We're doing a lot to make ads responsible and improving people's awareness of that work is vital. We know that the more people know about us, the greater their confidence is in advertising. And that confidence is merited, because responsible ads are good for us, good for society and good for businesses too.

Guy Parker ASA Chief Executive



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Regulating for the whole UK



Shabnum Mustapha Media and Public Affairs Manager,

We've extended our engagement around the nations and regions of the UK over recent years. We want to make sure we take account of differences in people's experience of advertising across different parts of the country, while also giving elected Parliaments and Assemblies a chance to make their priorities known to us. Here's a summary of our engagement across the nations and regions during 2017:

Our consumer research



Broadband fibre

We commissioned research across the UK into consumers' understanding of the word 'fibre' in ads and how this might impact their decision-making when shopping for broadband services.



Reference pricing

We conducted research in England, Scotland and Wales to understand how consumers engage with reference prices in ads.



Council meeting and stakeholder event in Wales

Seminar on gender stereotypes report in Cardiff







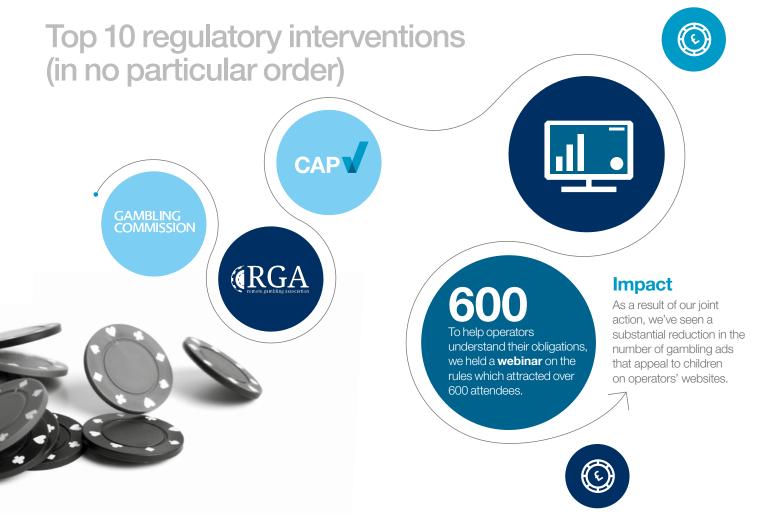
Launch of gender stereotypes report

a report into gender stereotyping in advertising at a Parliamentary reception at Westminster.

ASA and CAP Annual Report 2017 Chairmen's reports Chief Executive's report Our performance Top 10 interventions Complaints & cases Governance

Performance against our objectives

Objectives	5	Key activities				Key performance indicators Key to KPI progress: On-target Requires action Off-ta	arget
2	Overarching objective We will continue implementing our strategy in pursuit of our ambition to make every UK ad a responsible ad, protect people and help them, society and business to feel more able to trust advertising	Irresponsible ads tackled and support provided to make ads responsible	New joint ASA/CAP website successfully launched in early March	Protected the vulnerable through new rules on foods high in fat, salt or sugar and sexualised depictions of 16- and 17-year-olds	Substantial action in the gambling sector, including against affiliate ads, gambling operators' websites and in response to the DCMS gambling review	7,099 ads amended or withdrawn 389,289 pieces of advice and training delivered 56% complainant satisfaction and 71% advertiser satisfaction	✓✓✓
	Maintaining our reactive/proactive balance We will refine our use of research/other intelligence and improve the effectiveness of our project work	Produced quarterly Formal Intelligence Gathering reports to identify and analyse new and emerging issues	Completed Gender Stereotyping in Ads and Broadband Speed projects	Completed/progressed many other projects, including: Broadband Fibre; Reference Pricing; Online Labelling of Ads; and Subscription Models		 against targets of 75% 98% of Formal investigations cases enforced against a target of 97% 4 out of 12 case types closed within target timescales 	<!--</td-->
Image: Control of the con	2. Increasing advice and training We will implement the findings of our review of our CAP advice and training services, helping us to increase our advice and training Touchpoints to 300,000	Support project findings agreed and commitments made for 2018	Delivered a 39% increase in advice and training Touchpoints, including a 72% increase in online advice	1,014 eLearning sales. Semina and presentation attendees more than double 2016 figure		 Maintain casework productivity: Cost per No Additional Investigation case £65.58 (1% more than 2016) Cost per Informal Investigation case £231 (1% less than 2016) Cost per Formal Investigation case £598 (7% less than 2016) 	⊘
	3. Ensuring joined-up and consistent regulation We will continue to increase our understanding of and collaboration with other stakeholders, regulators and enforcement regimes. We will act on the findings of the independent audit of our performance against our Commitment to Good Regulation	Published Dame Janet Paraskeva's audit of our performance against our Commitment to Good Regulation and responded positively to almost all recommendations	Made substantial progress reviewing how our decision-making meets the requirements of the Public Sector Equality Duty	Engaged with the Office for Product Safety and Standards' Business Reference Panel, agreed a formal MOU with the Competition and Markets Authority and played an active part in the Consumer Protection Partnership	and the Ministerial Taskforce on Consumers and Markets	Maintained balance of reactive complaints casework and proactive regulatory project resourcing: 57% v 19% against target of 55% v 20% Met target for number of high priority and other projects in 2017 389,289 pieces of advice and training – against target of 300,000 Responded to 95% of standard Copy Advice enquiries within 24 hours	✓✓✓
	4. Delivering public research We will deliver our public research commitments, including undertaking two to four pieces of research into the views of the public about ads, and continue to ensure the ASA takes into account the views of those who live in different nations and regions of the UK	Consumer research on Broadband Fibre took place in all four nations of the UK	Reference Pricing fieldwork carried out in Scotland, Wales and England	Held a seminar on Gender Stereotyping research findings in Cardiff		 against target of 90% 89% satisfaction with Copy Advice service – against target of 90% Improved cost per piece of advice and training by 33% (from £1.80 to £1.20) 	⊘
	5. Increasing awareness We will accelerate efforts to build awareness of the ASA system, including through launching a new public ad campaign and extending our engagement programme in the devolved administrations	Launched new ad campaign, with 38 donors of space/airtime, many supporting for the first time	£17.8m Advertising Value Equivalent of media coverage generated, down 4.3% on 2016 but our second strongest year in recent memory	Extended devolution engagement programme to Wales. Secured eight meeting with Ministers, Shadow Ministers and Committee Chairs across Welsh and Scottish legislatures	s	94% of respondents more confident of complying with Ad Codes immediately after an Advice:am event and 91% three months later – against targets of 90% and 70% respectively Conducted two major pieces of research Ensured fieldwork took place in devolved nations	✓✓
	6. Enhancing skills and capabilities We will make sure we have the skills, capabilities and IT training to undertake our work and deliver our strategy, including improving our understanding of emerging technologies	Audited our digital media skills and established a team of digital specialists who progressed plans for training on emerging technology from 2018	Delivered 980 training sessions to 110.6 employees including internal workshops and Knowledge Sharing Sessions			Prompted awareness 60% (57% in 2016)	⊘
	7. Necessary technology We will make sure we have the necessary technology to deliver our strategy, in particular by launching our new case/contact management system	Completed requirements gathering phase of our new case/contact management system, selected supplier, secured revised budget and successfully implemented phase 1 launch in January 2018			O		



Tackling irresponsible gambling ads



Sam Wilson & Ed Senior Compliance Executives, CAP

For gambling, just as with other sensitive products, tough rules are in place to protect children and vulnerable people.

Gambling ads can't be targeted at, or appeal particularly to, children. While for the most part compliance is high, we became aware of some operators advertising casino games using icons featuring child-friendly images, including cartoon animals and fairy-tale characters. Working with the Gambling Commission and the Remote Gambling Association, we sent a 'cease and desist' letter to gambling operators instructing them to remove material that was likely to be of particular appeal to children and that was freely available to view (meaning anyone could see it online without having to verify that they were aged 18+). To help operators understand their obligations, we held a webinar on the rules which attracted over 600 attendees.

The aim was to enforce robustly the protections in place for children. Our monitoring of the sector indicates our actions have had a substantial effect.

To further strengthen the protections already in place, CAP published new guidance for advertisers of age-restricted products (such as gambling and alcoholic drinks) online. These standards require that advertisers prove they took full advantage of the range of social media targeting tools to ensure their ads are directed away from children. Simply filtering users according to age alone is unlikely to be sufficient since some children are registered with false dates of birth. The burden of proof is on the advertiser to show they've used the interest-based tools to target their ad responsibly.

"The aim was to enforce robustly the protections in place for children."

The rules also protect vulnerable people from ads which encourage problem betting behaviour.

In October, we investigated complaints about five gambling operators after their affiliate (a company paid to drive 'clicks' to the gambling operator's site) produced an ad which suggested that gambling could provide an escape from depression and solve financial concerns. Specifically, the ad claimed the husband was able to fund his wife's cancer treatment after a successful bet. This was an obvious and major breach of the rules, for which the five gambling companies were held jointly liable along with the affiliate, even though they claimed not to have seen or approved the ad. The ruling makes clear that operators need to ensure any marketing produced by their affiliates is in line with the rules.

Several gambling companies pledged to review or scale back their affiliate programmes following the ruling.

Complaints & cases

Targeting alcohol ads responsibly online

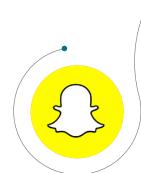


Nina Singh Investigations Executive,

CAP's new standards requiring advertisers to show they've targeted ads appropriately on social media were applied in the ASA's ruling on Diageo's Captain Morgan's rum. A Snapchat lens made users' faces appear as a buccaneer with clinking glasses,

references to "Captain" and cheering sounds which were found to be likely to appeal particularly to children. One of the issues investigated was whether the lens was directed at people under 18. At the time, Snapchat was limited to filtering users by location and age, so Diageo chose to target the lens at 'over 18s' in the UK. We assessed the audience data provided by Snapchat and established that there is a large number of 13- to 17-year-olds in the UK who have accounts on Snapchat.

We also considered research by Ofcom which showed that 34% of a group of 104 children (8- to 11-year-olds) who reported having social media accounts were members of Snapchat. The investigation concluded that these figures show at least some of the audience were younger than their reported age. This calls into question self-reported ages, suggesting they're not, by themselves, a robust enough way to target ads on a platform which has a large child audience.



Children on social media of 8-11 year-olds had a social media profile.*

Age verification

Despite requiring account holders to be at least 13 years-old, **34%** of those 8-11s on social media had a Snapchat profile.*



Targeting responsibly

Self-reporting of age was found to be inadequate as a sole means of targeting alcohol ads on Snapchat.

As a result of the Captain Morgan ruling, Diageo withdrew all ads from Snapchat globally.

Implementation of the new food and drink advertising rules



Andy Taylor Regulatory Policy Executive,

Too many children are overweight or obese when they leave school - a major risk driver of ill-health in later life. While evidence suggests marketing plays a relatively small part in obesity, last year CAP announced new advertising restrictions for products which are high in fat, salt or sugar (HFSS) in non-broadcast media.

The new rules prohibit HFSS ads in children's media or where they make up more than 25% of the audience. They also prohibit the use of licensed characters and celebrities popular with children and promotions.

Since the rules came into effect on 1 July, we haven't seen evidence of widespread non-compliance and complaint levels have been low. CAP has assisted through providing extensive training and advice over 2017.

To further enforce the new restrictions, the ASA is expected to rule on the first significant precedent cases in 2018. CAP is also planning a wide ranging compliance and monitoring exercise in summer 2018. While the broad picture looks positive, concerns persist in areas such as promotions and social media engagement. These areas will be priorities when we come to assess the impact of the new restrictions.



New restrictions

HFSS ads are now prohibited in children's non-broadcast media or where children make up more than 25% of the audience.

^{*} Ofcom Children and parents: media use and attitudes report (2016).



2015

The ASA upheld complaints about this Protein World Ltd ad on the basis of unsubstantiated health claims, but other contextual factors, along with the strength of feeling about the ad, supported the need for a strong, well-evidenced ASA position on gender stereotyping in ads.



The ASA commissioned research to explore the public's attitudes towards gender stereotyping in advertising

Addressing harmful gender stereotypes in ads



Ella Smillie Regulatory Policy Executive, CAP

In July, we published our *Depictions*, *Perceptions and Harm* report, which was the result of an extensive project to consider whether the ASA was in the right place in its regulation of gender stereotypes in ads. The report collated evidence from a variety of sources including academic studies, stakeholder seminars and public opinion research. Its focus was to understand the way gender stereotypes in ads can affect young people, adults and society as a whole.

While advertising is just one of a number of societal influences, the report found that ad regulation can do more to tackle harmful gender stereotypes.

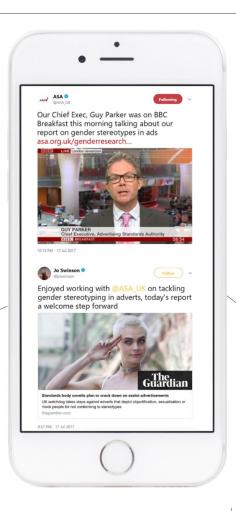
There were two main findings:

- Firstly, support for the strong approach the ASA has taken over recent years to sexualisation, objectification and unhealthily-thin body images in ads.
- Secondly, a finding that change is warranted in our approach to gender stereotypical roles and characteristics in ads, as well as depictions which mock people for not conforming to gender stereotypes.

The report found that these portrayals can affect the choices and opportunities of children and adults, resulting in costs to individuals, the economy and society. Based on the findings, CAP committed to develop standards to help advertisers understand where specific portrayals become harmful.

The report prompted a national debate, as well as generating interest across international media. A reception was held at the House of Commons to mark the launch, with spokespeople from the main parties pledging support. In particular, the then Minster for Women, Anne Milton MP, host Jess Phillips MP, and former steering group member Jo Swinson MP welcomed the findings. A follow-up event was hosted in Cardiff by Julie James AM, the Minister responsible for equality policy. CAP announced that a consultation on a new rule and detailed guidance will be published in spring 2018.

"Based on the findings, CAP committed to develop standards to help advertisers understand where specific portrayals become harmful."





Support

Rt Hon Anne Milton, then Minister for Women, expressing her support for the gender stereotyping report at the parliamentary reception.

Complaints & cases

Tackling subscription traps



Jim Tebbett Senior Compliance Executive,

It's official. The public love subscriptions, with figures from Citizens Advice showing 40 million people in the UK subscribe to at least one product or service. But with Citizens Advice also finding that consumers pay an average of £50 a month on unwanted subscriptions, and the EU stating that 97% of websites that offer a free trial subscription use at least one unlawful practice, it's more important than ever that advertisers are clear about what consumers are signing up to. This is particularly true where customers are tempted by a "free trial" or promotional offer.

The ASA has consistently ruled that ads which seek to enrol consumers into an ongoing subscription should present all significant conditions. One such condition is when a paid subscription starts automatically (after the trial) unless the arrangement is cancelled. Another is the extent of the financial commitment if the subscription is not cancelled during the trial. These significant conditions need to be prominent and distinct and should immediately follow the most prominent references to the trial or offer.

Taking on board research from partners, and building on ASA Council rulings, CAP published new guidance for advertisers about how to advertise subscriptions which start with "free trials" or promotional offers. Working alongside our partners in the Consumer Protection Partnership, we published the guidance in November's National Consumer Week.

The guidance was coordinated with the "Not what you signed up for campaign", delivered by Citizens Advice through leaflets, posters, consumer education packs and on social media.

Signs so far are promising, and we'll continue to scrutinise subscription arrangements in ads. We'll take any action necessary to make sure they're fair to consumers.

"...it's more important than ever that advertisers are clear about what consumers are signing up to."



Consumers pay an average £50 a month on unwanted



signed up to at least one subscription

Ruling

The ASA ruled that this ad did not make sufficiently clear that by joining the website as a "VIP" member consumers would be enrolling in a £35 per month subscription contract.

Ensuring broadband ads don't mislead



Andrew Bruce
Operations Manager –
Investigations,
ASA

In response to concerns about speed claims in broadband ads, the ASA commissioned consumer research to assess levels of understanding.

It was clear from the findings that the existing standards – which permitted headline speed claims that were achievable by at least 10% of customers – were not sufficient to prevent consumers being misled. CAP went to work in reviewing the guidance, resulting in a new and tougher set of standards which will come into force in May 2018. From that

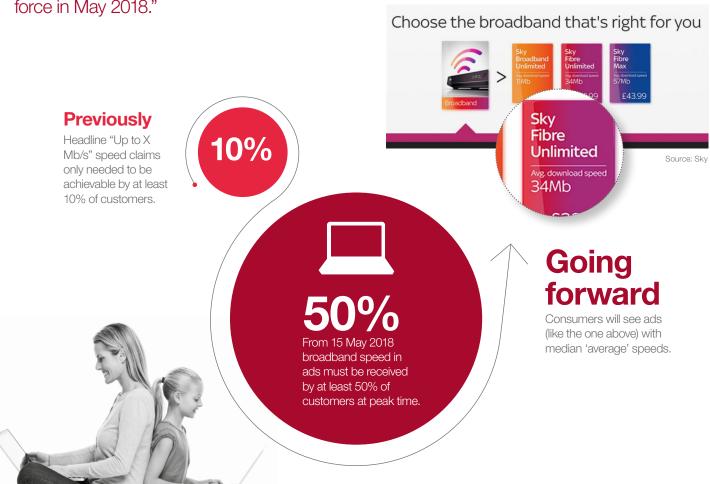
date, the speed quoted in broadband ads must be the median 'average' speed – this means the speed that's received by at least 50% of customers at peak time (between eight and ten at night). National ads can't tell everyone the exact speed they'll receive, because speeds are so specific to individual households, but this new approach will give customers a better indication of the speed they're likely to get with a particular service.

As CAP produced its new speed guidance, the ASA announced the conclusion of a review into the use of the word "fibre" in broadband advertising. Most "fibre" broadband doesn't just use fibre optic cables; the final strand of the connection to a customer's home is made using existing telephone wires or other cables (meaning the service is "part-fibre"). New products

which deploy fibre optic cables all the way to a customer's home are available in some parts of the country (running to about 3% of premises currently, but increasing). These "full-fibre" products can deliver a faster, more consistent service.

We conducted a review, which amongst other elements included commissioning and publishing more independent research. The review's outcome concluded that consumers are not being misled by the use of the word "fibre" to describe part-fibre services. While we announced there wouldn't be a change, we advised broadband companies to take care when advertising "fibre" broadband, including by following CAP's new speed guidance and avoiding phrases such as "most advanced on the market" if the service is part-fibre.







Chairmen's reports



Transparency

The ASA ruled that this snap was misleading because it needed to make clear it was an ad, since there was a commercial relationship between Marnie Simpson and Diamond Whites.

Making sure influencer ads are labelled transparently



Wura Sanusi Investigations Executive.

It's increasingly common for brands to engage influencers on social networks such as Instagram, YouTube and Twitter to promote their products or services. The Advertising Codes don't prohibit this type of relationship, as long as brands and influencers are upfront that the content is an ad. Followers shouldn't be misled into thinking that material paid for and controlled by the brand is independent editorial

content. Since the relationship between an influencer and followers is based on trust and authenticity, transparency about commercial content is in everyone's interests.

Compliance in this area needs to improve, so we worked with digital and talent agencies to make sure they, and influencers themselves, are clear about the standards required of them. We issued simple guidance on how to label ads online - for example using '#ad' or something equally clear. We also announced forthcoming research into the public's recognition of ad labelling online to make sure our standards are in the right place.

In October, Geordie Shore star Marnie Simpson was the subject of the ASA's first ever ruling on a Snapchat ad. The snap showed an image of the influencer holding a product alongside a promotional link to the Diamond Whites brand's website. Our investigation found that more ought to have been done to make clear that the snap was advertising, rather than editorial content. Both the influencer and the brand agreed to use an appropriate indicator going forwards.

More work is planned to ensure consumers are not misled by poorly labelled advertising from influencers and brands.

Comparative claims for universities mustn't mislead



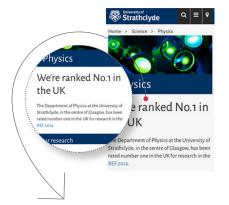
Helen Mathews

The higher education sector is a competitive market, with universities often using comparison claims in their advertising such as students' grades, rankings in published league tables, graduate prospects, teaching ratings and student feedback.

In June we informally resolved a complaint about a "top 1% in the world" claim made by a university. Media interest prompted a series of further complaints about similar comparative claims by other universities. These cases were investigated as a group to draw lessons that could be taken forward by the sector as a whole.

The investigations found that, in total, six UK universities broke the advertising rules with claims that had not been substantiated, or through misrepresenting the sources on which the claims were based (including the findings of surveys and rankings). Examples of problematic claims included "Top university in England for long-term graduate prospects" and "The UK's No. 1 Arts University".

Alongside the publication of these rulings, CAP issued detailed guidance on how to make responsible comparative claims in the higher education sector, and how such claims can be substantiated. As ever, the burden is on the advertiser to show they can evidence what they claim in ads.



Misleading claims

The ASA ruled that this ad misleadingly implied the Research Excellence Framework (REF) 2014 had ranked the University of Strathclyde as the top performing physics department in the UK for research.

Ensuring holiday prices are fair to consumers



Lexie Kirkconnell-Kawana Investigations Executive, ASA

Package holidays are made up of moving parts: hotel rates change according to the number of vacancies; flight costs move as seats are bought up; commission rates vary. The travel company pulls together the ingredients into a single package, with added profit margin, and then advertises it to the customer. Since the costs of the component parts fluctuate, it's not uncommon to find that the package holiday cost changes several times each day.

This model is called "dynamic pricing", an approach that's become the norm as websites allow holiday companies to update their prices easily.

The Advertising Codes require advertisers to monitor availability and to give consumers the most up-to-date information about prices. In 2017, the ASA investigated over 250 complaints about travel ads, the majority of which were about holidays not being available at the price offered, or notional "savings" claims which couldn't be proved. These claims cause consumers to lose out because they might otherwise have shopped around. Sometimes the discount itself is time-limited, causing the customer to rush a transaction thinking the package is better value than it is.

Unsubstantiated 'discounts' were the problem in rulings published at the start of the summer against TUI and Jet2. We found the advertisers hadn't done enough to prove there was a meaningful saving. In the absence of further information about the basis of the comparator (or pre-discount) price, TUI and Jet2 were unable to prove the discount was genuine. The ads had to be changed or withdrawn.

While price fluctuations present challenges for advertisers, brands need to take reasonable steps to reduce the likelihood of consumers being misled. While recent work has focused on the travel industry, these pricing practice issues are a symptom of our fast-moving, increasingly connected world. We can expect to see similar challenges elsewhere. To help advertisers understand their obligations, we'll continue to provide resources and guidance on how prices can be presented responsibly.

"While price fluctuations present challenges for advertisers, brands need to take reasonable steps to reduce the likelihood of consumers being misled."



clear and TUI could not sufficiently

evidence the discount.







Ruling

The ASA ruled this ad from Pink and Cow estate agents was misleading because it failed to clarify that the 0.5% fee did not include accompanied viewings.



Compliance action on estate agents



Nick Hudson Operations Manager -Compliance, CAP

The property sector is a dynamic marketplace. One of the most significant developments in this market has been the growth of online and in particular onlineonly estate agents. This change of model has sometimes been marketed through messages about competitiveness, both in terms of the fees payable and service offered. We noted an increase in the numbers of complaints received in this area, often about similar advertising issues. We also noticed an unusually high number of enquiries to our press office and engagement with our social media channels from people who sought to draw attention to difficulties experienced. Recognising that there were a number of repeat problems with potentially misleading issues in the property sector, we decided to draw these issues to the sector's attention through publishing clear guidance on the rules.

Estate agents are regulated under the Estate Agents Act 1979, with regulation being overseen by the National Trading Standards Estate Agency Team (NTSEAT). We worked closely with the NTSEAT to produce clear guidance under five specific headings:

- qualifications or exclusions to advertised fees;
- presentation of VAT on fees;
- 'fact-stretching' on property descriptions;
- the accuracy of comparative savings claims;
- · the reliability of claims about local expertise.

The guidance was published as an 'Enforcement Notice', underlining that estate agents must take immediate action to ensure their ads complied. We were clear that if we continue to see problems in these areas we'll take targeted enforcement action to ensure a compliant level-playing-field in the market. Where advertisers are unwilling or unable to comply, referral to our legal

backstop, Trading Standards, was underlined as an option. NTSEAT then disseminated the guidance to all UK estate agents. We'll be following this up in 2018 with monitoring which will include tracking the levels of complaints and engagements with our social media channels to make sure the guidance has had the right impact.

"Recognising that there were a number of repeat problems with potentially misleading issues in the property sector, we decided to draw these issues to the sector's attention through publishing clear guidance on the rules."

Complaints and cases in context Resolving complaints and cases

Our action on misleading, harmful or offensive ads

There are three types of action the ASA can take.



No additional investigation

We may decide there is no problem under the Advertising Codes and take no further action. In other cases, we are unable to investigate because the complaint or the advertising material falls outside of the ASA's remit.



Informal investigation

Where appropriate, the ASA will resolve issues informally. For example, where a minor or clear-cut breach of the Advertising Codes has been made, we may issue advice on how to comply with the Codes or seek assurance that an advertiser will change or withdraw their ad immediately.

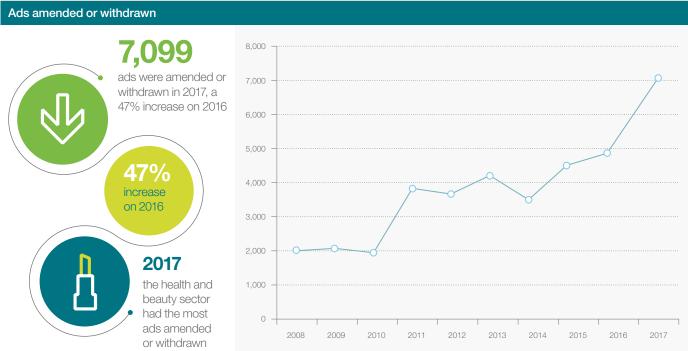


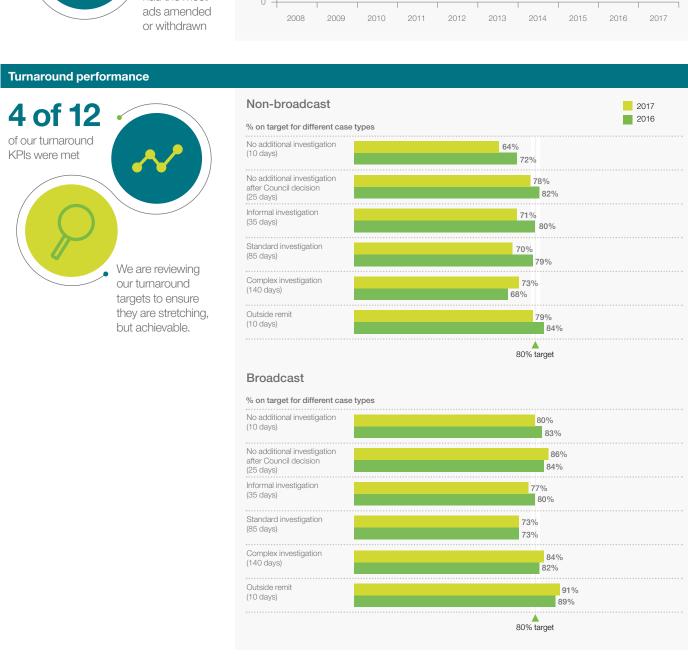
Formal investigation

If the ad raises concerns under the Advertising Codes, we can conduct an investigation in which all sides are given the opportunity to comment. Advertisers will be asked to provide their arguments and evidence to support their advertising claims and approach. Final rulings are made by the ASA Council, with complaints either upheld or not upheld. They are published in full on our website each week.

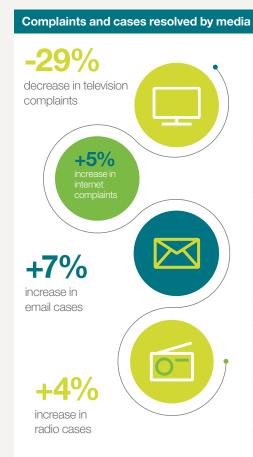
ints and cases resolved							
%		Non-bro	oadcast	Broad	dcast	Overal	l totals
s were		Complaints	Cases	Complaints	Cases	Complaints	Cases
than in 2016, inplaints	Total not investigated	12,053	10,695	10,006	4,973	21,837	15,477
were down	Outside remit	2,513	2,370	650	508	3,152	2,867
-5%	No additional investigation	9,540	8,325	9,356	4,465	18,685	12,610
complaints resolved	► Total investigated	4,312	3,709	1,051	260	5,301	3,921
	Informal investigation	3,438	3,170	366	154	3,781	3,303
2017	Formal investigation	874	539	685	106	1,520	618
nternet took TV as	Of which:						
most complained ut medium	Upheld/upheld in part	591	353	335	62	903	402
	Not upheld	154	73	280	33	419	93
	Withdrawn cases	129	113	70	11	198	123
	Total complaints and cases resolved	16,365	14,404	11,057	5,233	27,138	19,398

 $N.B.\ Both\ non-broadcast\ and\ broadcast\ figures\ include\ multimedia\ figures\ which\ appear\ only\ once\ in\ the\ 'overall\ totals'\ column.$





Complaints & cases in context Trends in complaints and cases



Sector Complaints Cases Complaints Internet 10,932 (+9%) 0,051 (+8%) 10,431 0,201 Internet 10,932 (+9%) 0,051 (+8%) 10,431 0,201 Television 9,666 (29%) 4,866 (+9%) 13,566 A456 Emal 964 (+9%) 924 (+7%) 912 860 Placto 854 (+3%) 609 (+9%) 758 861 Outdoor 816 (28%) 543 (+9%) 11,00 548 National press 708 (+9%) 543 (+9%) 167 488 Point of sale 199 (+9%) 394 (+6%) 169 248 Point of sale 199 (+9%) 394 (+6%) 394 248 Point of sale 199 (+9%) 394 (+6%) 394 248 Leaflet 439 (+50%) 394 (+6%) 394 248 Press feet 299 (+9%) 285 (+9%) 341 247 Packaging 281 (+9%) 282 (+9%) 284 284 Point press								
Internet 10,932 (+919) 9,951 (+919) 10,431 9,201 Television 0,466 (2919) 4,666 (+919) 13,356 4,455 Email 964 (+919) 924 (+719) 912 860 Placio 854 (+1319) 605 (+619) 758 561 Outdoor 810 (2919) 514 (+1319) 672 548 National prices 708 (+519) 543 (+131) 672 548 National prices 520 (+119) 493 (+619) 525 488 Leeflet 439 (+5019) 394 (+619) 283 245 Direct mail 333 (219) 315 (+519) 341 299 Pagional press 303 (119) 255 (+319) 342 270 Brochure 290 (+319) 281 (+109) 278 255 Packaging 291 (+619) 285 (+301) 191 114 Magazine 285 (-310) 282 (+619) 191 (-24		20	17	20	2016			
Television 9,466 (-29%) 4,666 (+9%) 13,356 4,455 Email 964 (+6%) 924 (+7%) 912 860 Radio 854 (+13%) 609 (+6%) 758 581 Outdoor 810 (+2%) 571 (+4%) 1,100 548 National press 708 (+5%) 543 (+9%) 672 549 Point of sale 529 (+1%) 483 (+9%) 525 458 Lesflet 439 (+5%) 394 (+6%) 293 245 Direct mail 333 (-2%) 315 (+5%) 341 299 Regional press 303 (+1%) 258 (+6%) 342 270 Brochure 299 (+6%) 281 (+10%) 278 255 Packaging 291 (+6%) 285 (+50%) 181 114 Magazine 285 (-5%) 285 (+6%) 294 247 Transport 245 (-56%) 155 (-47%) 503 201 Other 239 (-21%) 19 (-24%) 303 250 In-game advertisin	Sector	Complaints	Cases	Complaints	Cases			
Email 964 (+6%) 924 (+7%) 912 860 Rado 854 (+13%) 608 (+6%) 758 681 Outdoor 810 (28%) 571 (+4%) 1,100 548 National press 708 (+6%) 543 (+9%) 672 549 Point of sale 529 (+1%) 483 (+8%) 505 458 Leaflet 439 (+5%) 304 (+6%) 203 245 Direct mail 303 (2%) 315 (+6%) 341 289 Regional press 303 (11%) 258 (-4%) 342 270 Brochure 290 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+50%) 181 114 Magazine 285 (-3%) 282 (+6%) 294 247 Transport 245 (-59%) 156 (-47%) 593 281 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+60%) 117 (-2%) 200 119 Circular	Internet	10,932 (+5%)	9,951 (+8%)	10,431	9,201			
Pacific 854 (+19%) 609 (+5%) 758 581 Outdoor 810 (+28%) 571 (+4%) 1,100 548 National press 708 (+5%) 543 (+1%) 672 549 Point of sale 529 (+1%) 483 (+8%) 525 458 Leeflet 439 (+50%) 394 (+61%) 293 245 Direct mall 333 (2%) 315 (+5%) 341 299 Regional press 303 (11%) 258 (+1%) 342 270 Brochure 299 (+8%) 256 (+1%) 342 270 Brochure 299 (+8%) 255 (+150%) 181 114 Magazine 285 (-9%) 285 (+150%) 181 114 Magazine 285 (-9%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 251 Other 239 (-21%) 117 (-24%) 303 250 In-game advertising 212 (+80%) 78 (-59%) 118 85 Press gene	Television	9,466 (-29%)	4,666 (+5%)	13,356	4,455			
Outdoor 810 (26%) 571 (+4%) 1,100 548 National press 708 (+5%) 543 (+1%) 672 549 Point of sale 529 (+1%) 493 (+8%) 505 458 Leaflet 439 (+60%) 394 (+61%) 203 245 Direct mal 333 (-2%) 315 (+5%) 341 299 Regional press 303 (-11%) 258 (-4%) 342 270 Brochure 299 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-15%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 583 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 85 (9%) 118 85 Press general 103 (+94%) 78 (+59%) 63 49 Teat mess	Email	964 (+6%)	924 (+7%)	912	860			
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Point of sale 529 (+1%) 493 (+8%) 525 458 Leaflet 439 (+50%) 394 (+61%) 293 245 Direct mail 333 (-2%) 315 (+5%) 341 299 Regional press 303 (-11%) 258 (-4%) 342 270 Brochure 299 (-8%) 281 (+10%) 278 255 Packaging 281 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 299 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular	Outdoor	810 (-26%)	571 (+4%)	1,100	548			
Leaflet 439 (+50%) 394 (+61%) 293 245 Direct mail 333 (-2%) 315 (+5%) 341 299 Regional press 303 (-11%) 258 (-4%) 342 270 Brochure 299 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (9%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing	National press	708 (+5%)	543 (-1%)	672	549			
Direct mail 333 (2%) 315 (+5%) 341 299 Regional press 303 (+11%) 258 (+4%) 342 270 Brochure 299 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-21%) 81 76 Insert 4	Point of sale	529 (+1%)	493 (+8%)	525	458			
Regional press 303 (+11%) 258 (+3%) 342 270 Brochure 299 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-29) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-21%) 81 76 Insert 48 (17%) 37 (-31%) 58 54 Mobile 44 (-40%	Leaflet	439 (+50%)	394 (+61%)	293	245			
Brochure 299 (+8%) 281 (+10%) 278 255 Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 96 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%)	Direct mail	333 (-2%)	315 (+5%)	341	299			
Packaging 291 (+61%) 285 (+150%) 181 114 Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%)	Regional press	303 (-11%)	258 (-4%)	342	270			
Magazine 285 (-3%) 262 (+6%) 294 247 Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (+14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-23%) 81 76 Insert 48 (+17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (9%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+20	Brochure	299 (+8%)	281 (+10%)	278	255			
Transport 245 (-59%) 155 (-47%) 593 291 Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+20	Packaging	291 (+61%)	285 (+150%)	181	114			
Other 239 (-21%) 191 (-24%) 303 250 In-game advertising 212 (+80%) 202 (+84%) 118 110 VOD 173 (-14%) 117 (-2%) 200 119 Cinema 141 (+19%) 85 (0%) 118 85 Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Magazine	285 (-3%)	262 (+6%)	294	247			
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Press general 103 (+94%) 78 (+59%) 53 49 Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	VOD	173 (-14%)	117 (-2%)	200	119			
Text message 98 (+18%) 97 (+17%) 83 83 Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Cinema	141 (+19%)	85 (0%)	118	85			
Circular 86 (-38%) 73 (-34%) 138 111 Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Press general	103 (+94%)	78 (+59%)	53	49			
Mailing 67 (-38%) 60 (-33%) 108 89 Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Text message	98 (+18%)	97 (+17%)	83	83			
Catalogue 61 (-25%) 60 (-21%) 81 76 Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Circular	86 (-38%)	73 (-34%)	138	111			
Insert 48 (-17%) 37 (-31%) 58 54 Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Mailing	67 (-38%)	60 (-33%)	108	89			
Mobile 44 (-40%) 40 (-38%) 73 64 Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Catalogue	61 (-25%)	60 (-21%)	81	76			
Directory 18 (0%) 18 (+6%) 18 17 Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Insert	48 (-17%)	37 (-31%)	58	54			
Ambient 14 (-33%) 13 (-32%) 21 19 Fax 2 (+200%) 2 (+200%) 0 0	Mobile	44 (-40%)	40 (-38%)	73	64			
Fax 2 (+200%) 2 (+200%) 0 0	Directory	18 (0%)	18 (+6%)	18	17			
	Ambient	14 (-33%)	13 (-32%)	21	19			
Voicemail 0 (-200%) 0 (-200%) 2 2	Fax	2 (+200%)	2 (+200%)	0	0			
	Voicemail	0 (-200%)	0 (-200%)	2	2			

+11% increase in leisure cases -37% decrease in non-commercial complaints +14% increase in retail cases

Introduction

	20	17	2016		
Sector	Complaints	Cases	Complaints	Cases	
Leisure	4,371 (-22%)	3,327 (11%)	5,574	2,993	
Retail	4,165 (7%)	3,431 (14%)	3,894	3,006	
Health and beauty	2,993 (14%)	1,858 (26%)	2,624	1,476	
Financial	2,340 (-39%)	1,339 (17%)	3,811	1,149	
Food and drink	2,257 (4%)	1,254 (17%)	2,160	1,071	
Business	2,131 (31%)	1,746 (25%)	1,626	1,397	
Holidays and travel	1,934 (8%)	1,614 (14%)	1,798	1,412	
Non-commercial	1,651 (-35%)	899 (1%)	2,521	894	
Computers and telecommunications	1,642 (4%)	1,114 (-8%)	1,573	1,209	
Property	762 (61%)	610 (39%)	472	439	
Household	735 (24%)	478 (11%)	591	430	
Motoring	669 (35%)	431 (12%)	497	385	
Publishing	387 (11%)	346 (20%)	350	289	
Utilities	240 (-31%)	212 (-4%)	346	221	
Unknown*	222 (1%)	221 (3%)	219	215	
Education	167 (18%)	161 (22%)	141	132	
Alcohol	160 (40%)	136 (25%)	114	109	
Clothing	128 (73%)	62 (27%)	74	49	
Employment	123 (41%)	107 (37%)	87	78	
Industrial and engineering	31 (41%)	23 (10%)	22	21	
Tobacco	21 (320%)	21 (320%)	5	5	
Agricultural	9 (-53%)	8 (-50%)	19	16	
Electrical appliances	0 (-100%)	0 (-100%)	3	3	

Governance

21

Complaints & cases resolved by issue Over 3/4 of non-broadcast complaints concerned potentially misleading ads versus... Issue Misleading Offensive Harm No issue/ miscellaneous

	2017					2016			
		Nor	n-broadcast		Broadcast	Nor	-broadcast		Broadcast
1	Issue	Complaints	Cases	Complaints	Cases	Complaints	Cases	Complaints	Cases
	Misleading	13,135 (78%)	12,167 (83%)	3,840 (33%)	2,499 (46%)	12,013 (73%)	10,570 (80%)	4,187 (28%)	2,481 (46%)
	Offensive	2,130 (13%)	1,250 (8%)	5,814 (51%)	1,931 (36%)	2,131 (15%)	1,018 (8%)	8,011 (53%)	1,621 (33%)
	Harm	852 (5%)	606 (4%)	1,424 (12%)	696 (13%)	770 (6%)	595 (5%)	1,966 (15%)	756 (16%)
	No issue/ miscellaneous	723 (4%)	689 (5%)	412 (4%)	294 (5%)	888 (6%)	832 (7%)	503 (4%)	241 (4%)

N.B. Numbers in brackets represent percentage totals of complaints and cases by issue. Percentages may not add up to 100%, as they are rounded to the nearest per cent.

 $[\]ensuremath{^{\star}}$ includes complaints about advertising in general.

ASA Council

The ASA Council is the independent jury that decides whether an ad has broken the Advertising Codes. Two-thirds of the Council on each panel are independent of the advertising and media industries and the remaining members have a professional background in the advertising or media sectors.

Collectively, members offer a wide range of skills and experience from different perspectives.

In addition to being the jury that decides on whether ads have broken the advertising rules, the Council operates as the Board of the ASA.

On 1 October, we were delighted to welcome Lord (David) Currie who succeeded Lord (Chris) Smith as the ASA's new Chairman.

Earlier in the year we also said goodbye to Hamish Pringle, Sir Martin Narey and Ray Gallagher, and welcomed Tess Alps, Tracey Follows and Neil Stevenson to Council.



Chairmen's reports

Governance

Lord Currie of Marylebone

Chairman of the ASA and CMA; former founding Chairman of Ofcom



Independent members

Kate Bee

Freelance journalist; Director, The Sober School



Alan Bookbinder

Director, Sainsbury Family Charitable Trusts



Advertising industry members

Reg Bailey

Member, BBFC Advisory Panel on Children's Viewing, Advertising Association's Media Smart Expert Panel



Roisin Donnelly

Portfolio Non-executive Director; Former CMO of P&G Northern Europe



Rachel Childs*

Home Education English Lead for The Reintegration Service in West Berkshire; Former Junior School Headteacher



Wesley Henderson

Past Director, Consumer Council for Northern Ireland; Education Team Leader Northern Ireland for Cats Protection



Tracey Follows

B 0

Founder of futures consultancy, Futuremade; Former CSO of J Walter Thompson and APG Chair



David Hepworth

Writer and broadcaster Director, Mixmag Media Ltd



Suzanne McCarthy

Chairs, Depaul UK; Southwark and Lambeth Integrated Partnership; Joint Audit Panel MOPAC and MPS



Shireen Peermohamed

B 0

Partner, Harbottle & Lewis LLP; Video Standards Council, Member of Appeals Panel



N

Tess Alps

Chair of Thinkbox; Former first Chief Executive of Thinkbox



Neil Stevenson

BN

Chief Executive of the Scottish Legal Complaints Commission



Sam Younger

BN

Public Interest Council Observer, Chartered Institute of Taxation; Vice Chair, Voluntary Service Overseas; Chair, CILEx Regulation





Key

BN

B Broadcast Council

Non-broadcast Council

* The Senior Independent member sits in place of the Chairman when the Chairman is unable to attend the meeting or has a declared interest in the case being discussed.

Commitees of Advertising Practice

CAP and BCAP are responsible for writing and updating the UK Advertising Codes.

Chaired by James Best, the Committees are made up of representatives of advertisers, agencies, media owners and other industry groups, all of which are committed to upholding the highest standards in non-broadcast and broadcast advertising.

Committee	of Advertising	Practice
(CAP)		

Advertising Association

Cinema Advertising Association

Direct Marketing Association

Direct Selling Association

Incorporated Society of British Advertisers

Institute of Practitioners in Advertising

Institute of Promotional Marketing

Internet Advertising Bureau

Mobile UK

News Media Association

Outsmart Out of Home

Professional Publishers Association

Proprietary Association of Great Britain

Royal Mail

Scottish Newspaper Society

Television on Demand Industry Forum

Clearcast

Radiocentre

Broadcast Committee of Advertising Practice (BCAP)

Advertising Association

Channel 4 Television Corporation

Channel 5 Broadcasting Ltd

Commercial Broadcasters Association (CoBA)

Direct Marketing Association

Electronic Retailing Association UK

Incorporated Society of British Advertisers

Institute of Practitioners in Advertising

ITV plc

Sky UK Ltd

STV

Clearcast

Radiocentre

S4C

Clearcast, Radiocentre and S4C have observer status on the Committees.

CAP and BCAP convened formally



Projects were supported by the committees

Consultations

They were involved in public consultations on the advertising rules on broadband speeds, sexual portrayals of under-18s as well as two consultations on e-cigarettes.

Chris Smith – Thank you for ten years

During 2017 the ASA team said goodbye to our much admired Chairman Lord (Chris) Smith, who completed his term of office.

Chris was appointed ASA Chairman in 2007, overseeing the growth of the organisation over the subsequent decade. At a packed farewell reception in October, Sir Chris Powell, Chairman of the Advertising Standards Boards of Finance, and ASA Chief Executive Guy Parker expressed the appreciation of staff, advertising industry and other stakeholders for Chris' leadership.

"It's been our pleasure and our honour to work with Chris for the past ten years.

In that time, he's overseen an ASA that's dealt with 293,808 complaints relating to 166,585 ads or ad campaigns. An ASA that's secured the amendment or withdrawal of around 34,800 ads. And one that's helped CAP to provide over one and a quarter million pieces of advice and training to the industry, to help them get their ads right before they run them.

He's led an ASA that now spends 50% of its time regulating online advertiser-owned advertising that was not even within our remit before 2011. He's masterminded the ASA's strategy to become more proactive, which has led to important changes in many areas, including broadband advertising and gender stereotyping. And he's led a fantastic ASA Council, appointing 22 superb members since he started."

Guy Parker

"Thank you Chris Smith for your contribution to advertising regulation."



Independent Reviewer's report

An independent review of the rulings of the ASA Council enables consumers and advertisers to question whether those decisions are fair and reasonable.

This year I want to explain one complex case and then report on a significant change in the review process.

The case concerned a series of ads by Oak Furniture Land (OFL), of which the TV ad was the most important. The key claims were the statements "no veneer in 'ere" and "100% solid hardwood" and the issue before the Council was how the average consumer would be likely to interpret the claims. The complainant argued that OFL's 'oak wrap' technique would be understood as a veneer and that as OFL wrapped a thin layer of oak around pieces of oak glued together it was misleading to describe it as "100% solid". The Council agreed with that view and Upheld the complaint. The advertiser requested a review on a variety of grounds including that the Council had not adopted the commonly understood meaning of a veneer - a layer of good quality wood covering a core of less good quality material, and it seemed to me that the Council had not adopted the mainstream view of how the ads would be interpreted. My legal advice was that the original ruling might be defensible if a significant minority of consumers would interpret the ad in the way the Council had.

As the review progressed it became clear that while the ad had applied to the whole range of OFL's furniture the technique at issue only applied to the company's dining table legs. They supplied an example of their legs (which looked and felt entirely solid) and a competitor's dining table leg which was clearly a veneer covering a lesser quality core. It also emerged that the percentage of stock that dining table legs constituted, was only 2.77% of the total stock of furniture and that accounted for only 5.58% of sales (by value). It seemed to me therefore that it would be a mistake for the Council to adopt the significant minority of

consumers' interpretation based on a tiny minority only of the stock and sales of the advertiser's company. I therefore offered the Council two draft rulings to decide between: one to continue to uphold, and the other to not uphold, which I commended. After discussion the Council decided to reverse its ruling and to not uphold the complaint.

I should also highlight one important change in the process of independent review in 2017. The Advertising Codes have required the Reviewer to consult two Assessors – the Chairman of the ASA and the Chairman of Asbof/Basbof – before promulgating his conclusions in any case. A review of the workings of the ASA recommended that this practice should cease. While the report on the results of the review said that no evidence of interference or bias had been found on the part of the Assessors, the very process of consulting them gave the impression that there might be a perceived conflict of interest because of their central role in the management and funding of the regulatory system. The Council agreed. Although, in practice, the Assessors had never interfered in them in any event, the determinations I make on review requests are now entirely mv own.



Review Cases 2016-2017

	Non-bro	padcast	Broadcast		
	2017	2016	2017	2016	
Total cases received of which:	45	36	11	14	
Ineligible/withdrawn	19	6	0	2	
In progress	0	2	0	1	
Not referred to Council	15	24	8	9	
► Referred to Council of which:	11	6	3	1	
Unchanged	0	0	0	0	
Decision reversed/deleted	4	0	2	1	
Wording changed	3	3	0	0	
Re-opened investigation	4 (1 ongoing)	2 ongoing	1	0	
In progress	0	0	0	0	

Advertising Advisory Committee report

The Advertising Advisory Committee (AAC) advises the Broadcast Committee of Advertising Practice (BCAP) on the consumer and citizen issues arising from key aspects of the TV and radio broadcasting rules.

The AAC met six times in 2017, and advised BCAP on a wide range of issues.

Many ads – for items such as alcohol, foods high in salt, sugar or fat, and gambling - have long been open to scrutiny. Whilst there is a well-developed raft of public protections already in place, it is often appropriate to review these in the light of external challenges, and ensure that they are fit for purpose. But there are also some fastchanging market places – one example is electronic cigarettes, where early concerns about indirectly encouraging tobacco use have given way to a consensus that they can play a very useful part in stopping smoking. The AAC has sought a careful balance between minimising risk to vulnerable consumers and ensuring that generalised health claims, backed by evidence, can be allowed. A further piece of continuing work was the revision of rules for broadband speed claims, where the AAC gave strong support for a new requirement that any speed claimed in an ad must be available to at least half the public in peak time. This formulation was backed by research amongst the general public, and by most public consultees.

Other topics have been new to our agenda. High on the list has been gender stereotyping, initiated with a substantial research project to identify what kinds of harms were resulting. This work was overseen by a steering group on which the AAC was represented. The conclusion was that there were significant harms that were not adequately covered, especially in relation to children, and that – as in other countries – a specific provision was needed. The AAC strongly backed these conclusions, and we were very pleased to see them followed through with a consultation on a proposed new ad rule and guidance.

The AAC has also pressed for effective consideration of long-standing rules and guidance on on-screen text. Some on-screen text may not be legible at all, and other material may not be shown for long enough; there is also concern that standards of literacy may not be high enough among some of the intended audiences. We are very pleased to see the self-regulatory system taking up the challenge, starting with research among the general public.

This last example highlights one increasing emphasis we greatly welcome – the stress on evidence-based change and high quality research. The AAC was pleased to contribute to a major revision of the ASA/CAP document setting out evidence standards for those seeking to influence advertising regulation, which now provides a very useful set of guidelines for all interested parties. We have also been staunch supporters of the Formal Intelligence Gathering initiative that brings together on a regular basis intelligence from complaints, consumer research, market trends and external stakeholders.

During the year we saw two members move on – Jo Swinson on re-election as an MP and Alison Goodman on the completion of her term of office.

Our warmest thanks to them both.

Stephen Locke

Chair, Advertising Advisory Committee

Governance



Members

James Best Robin Foster Mike O'Connor Adair Richards Ruth Sawtell Claire Whyley Nabila Zulfigar

Our panels

The advertising industry is central to the success of the self-regulatory system; as part of that, CAP and the ASA receives valuable support from three industry panels – the Industry Advisory Panel, the Promotional Marketing and Direct Response Panel, and the Online Publications Media Panel.

The Panels bring together advertisers, creatives, media planners and publishers who volunteer their time to give advice on marketing communications. The Panels also provide a forum for the exchange of information and ideas between the industry and the ASA and CAP.

Top 10 interventions

Industry Advisory Panel report

The Industry Advisory Panel advises CAP, BCAP and the ASA on non-broadcast and broadcast matters.

During 2017 the Panel provided expert advice across a range of topics affecting advertising regulation, including the use of new channels and cutting edge marketing techniques. The Panel considered a variety of issues, from depictions of dangerous driving and pricing claims to the meaning of cosmetic claims and the labelling of ads. Members also provided views on a large number of online remit considerations including many related to social media platforms and the use of influencers in advertising. We welcomed a number of new members this year to ensure a diverse range of opinions, and to benefit from knowledge across different industry sectors. I would like to thank all Panel members, past and present, who volunteer their time and wisdom for the benefit of the self-regulatory system.

The Panel continued to provide a crucial industry perspective on a wide range of cases in 2017. By welcoming new members with digital and social media backgrounds the Panel has ensured it maintains its expert knowledge across the breadth of marketing techniques.

Tim Duffy

Chair, Industry Advisory Panel



Members

Sara Bennison

Jenny Biggam

Alexia Clifford

Ed Couchman

Shahriar Coupal (Secretary)

Matthew Dearden

Tim Evans

Peter Gatward

Steve Goodman

David Hepworth

David Lloyd

Chris McLeod

Emma Smith (Assistant

Secretary)

Charlie Snow

Michael Todd

Stephen Vowles

Mark Wallace

Sanjay Balakrishnan

Doulla Croft

Liz Darran

Sheila Mitchell

Mike Moran

Hamish Nicklin

Sue Oake

Simon Rhodes

Promotional Marketing and Direct Response Panel report

The Promotional Marketing and Direct Response Panel (PMDRP) advises the ASA and CAP and on promotional marketing and direct marketing matters.

In 2017 the PMDRP considered a wide range of promotional marketing issues. Subjects ranged from new topics such as "home raffles" and promotional claims made in live streams, to more familiar points of discussion like "free" delivery claims and costs to claim prizes. Such industry perspective and insight reinforces ASA and CAP knowledge to help us make sound and on-balance decisions.

Promotional marketing can raise complex questions. The Panel provides a specialised forum for the ASA and CAP Executive to tap into the knowledge and expertise of senior industry professionals, making sure decisions are informed in this dynamic and innovative sector.

Catherine Shuttleworth

Chair, Promotional Marketing and Direct Response Panel



Members

Peter Batchelor Mark Challinor Shahriar Coupal (Secretary) Mark Dugdale Michael Halstead Wesley Henderson Nick Hudson (Assistant Secretary) Chris McCash Janine Paterson Joanne Prowse

Online Publications Media Panel report

The Online Publications Media Panel was established at the instigation of the Advertising Association Council, and with the endorsement of CAP, to advise CAP and the ASA on the proper distinction between editorial and advertising in online publications, in the event of any confusion.

The Panel was not required to meet in 2017.

Members

Chairman, Advertising Standards Board of Finance Chairman, The Regulatory **Funding Group**

Financial report

Chairmen's reports

We are funded by advertisers through arm's length levy arrangements that guarantees the ASA's independence. Collected by the Advertising Standards Board of Finance (Asbof) and the Broadcast Advertising Standards Board of Finance (Basbof), the 0.1% levy on the cost of buying advertising space and the 0.2% levy of the Royal Mail's Mailsort and Advertising Mail contracts ensures the ASA is adequately funded without revealing to us which companies are contributing. We also receive a small income from charging for some seminars, premium industry advice services and from the European interactive Digital Advertising Alliance for regulating Online Behavioural Advertising.

Year to 31 December 2017

Audited income and expenditure figures for the combined non-broadcast and broadcast activity in 2017 (see table) are the total of the amounts recorded in the Audited Report and Financial Statements of our two operating companies, namely the Advertising Standards Authority Ltd (ASA), and The Advertising Standards Authority (Broadcast) Ltd (ASA(B)). These were adopted by the Non-broadcast and Broadcast Councils' at their respective Annual General Meetings held on 27 April 2018.

Income for the year

Compared with 2016, total income received from Asbof and Basbof increased by £302,000 (4%) to £8,902,000. Other income increased by £15,000 (13%) to £127,000. Interest received decreased by £6,000 (55%) to £5,000.

Expenditure for the year

Complaints & cases

Compared with 2016, total expenditure increased by £392,000 (5%) to £8,982,000. This total expenditure was also less than the original budget for the year by £327,000 or 3%.

Profit for the year

The combined profit before tax of both non-broadcast and broadcast activity was £52,000. After tax the combined profit was

The Audited Report and Financial Statements for ASA and ASA(B) reflect a split of costs, determined by Asbof/Basbof, to reflect the workload between non-broadcast and broadcast activities, of 64% and 36% respectively, and applying them to the nonspecific costs - overheads, general office costs and the like. Specifically identifiable costs were allocated in full to the relevant function.

Non-broadcast and Broadcast combined for the year ended 31 December 2017

	2017 £'000	2016 £'000
Income		
Funding received from:		
The Advertising Standards Board of Finance Ltd (Asbof)	5,675	5,385
The Broadcast Advertising Standards Board of Finance Ltd (Basbof)	3,227	3,215
Total income	8,902	8,600
Expenditure		
Salaries and direct staff costs	5,831	5,559
Office accommodation and general costs	1,509	1,535
Communications costs	597	446
Legal and professional fees	397	425
Information technology costs	370	310
Website development costs	55	143
Depreciation	134	96
Travel, subsistence and entertaining	89	76
Total expenditure	8,982	8,590
Operating (loss)/profit	(80)	10
Interest receivable	5	11
Other income (i.e. seminars, advice, and eLearning)	127	112
Profit on ordinary activities before tax	52	133





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